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DCI/ICS 78-1204  
20 October 1978

MEMORANDUM FOR: [redacted]  
Director, Community and Legislative Liaison Office

FROM: [redacted]  
Acting Director, Policy Guidance Office

SUBJECT: Input to the DCI's Annual Report [redacted]

1. [redacted] Preparation of the DCI's Annual Report for calendar year 1978, due to the President and the Congress by 25 January 1979, is now under way. The DCI has approved a concept for this year's Annual Report which is more selective than last year's, both because this seems more appropriate to a 1978 characterized by attention to key intelligence issues rather than the comprehensive report approach used for 1977 as a year of extensive community restructuring, and also to limit length for a busy reader to a manageable 30-40 pages (last year's ran 80 plus). The DCI has also approved an outline for this year's report (Attachment 1). Part I is designed to allow the DCI to highlight the particular characteristics and emphases of 1978 in intelligence; Part II is intended to air several issues of great importance to him, his key Executive users, and the Congress. The Annual Report will carry a high classification and receive extremely limited distribution.

2. [redacted] You are on distribution for all the tasking memoranda to intelligence community components on the DCI's Annual Report that involve matters of particular concern to the Congress and other key external consumers (e.g., the HPSCI's six topics of special interest to them, Attachment 3).

3. [redacted] Given your new RM responsibility to keep track of Congressionally requested studies under way, you would seem to be the logical office eventually to pull together the list of major completed or ongoing studies under way relating to the NFIP and its budget as requested in HPSCI task #3. We would propose doing that in January and simply appending the list to the HPSCI's copy of the Annual Report (and probably the copies of other congressional committees as well).

4. [redacted] Additionally, we would like your thoughts on two topics of the Annual Report itself: Intelligence and the Congress in 1978, and Legal and Propriety Issues. We have asked for a comprehensive rundown on these matters from the Offices of General and/or Legislative Counsel. We don't ask you to duplicate that; rather we are interested in your considered independent thoughts of what the main outlines of the legal year have been. Additionally,

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what have been the main lessons of the year in using the DCI's budget and program authority? (We are asking that of PBO as well, of course.) What have been the main themes of the intelligence-congressional relationship this year?

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5. ☐ One further matter we'd like you to think about: the HPSCI's first special task asks for specific recommendations for legislation or appropriations. Should the DCI choose to take up this invitation, he may well wish to do so in a covering letter to the Congress rather than in the Annual Report proper. Collectively, we should be prepared to advise him on content as well as format. We have asked OLC and GC to think about legislative aspects, and RM/PBO to think about appropriations aspects. Please think about both, and we'll caucus in a few weeks.

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6. ☐ As you know, ☐ is responsible for putting the Annual Report together. She will need your thoughts in early November to accomplish integrated drafting in November, review in December and DCI concurrence and production in January. She will be happy to take your thoughts orally or on paper, whichever is easier.

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Attachments:

1. DCI Revised Outline AR for 1978
2. DCI letter to NFIB principals requesting help on Annual Report
3. Boland letter to DCI (15 Sep w/atts & DCI interim reply)

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